National Association of Regional Councils



Arizona Rural Transportation Summit: Beyond the Horizon

October 18, 2023

Erich Zimmermann

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About NARC



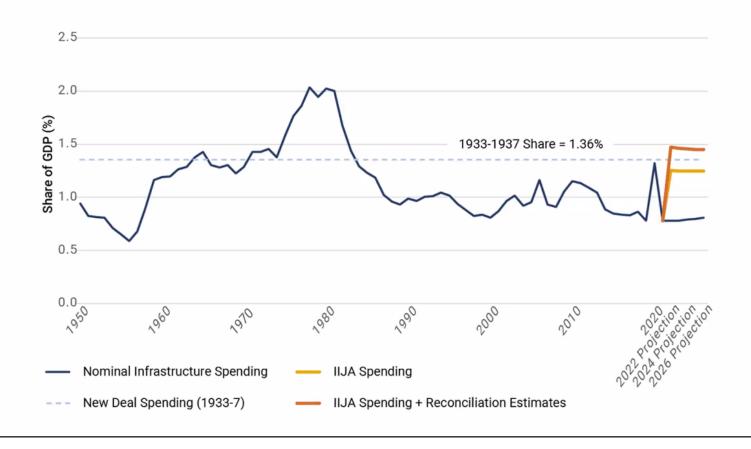
The National Association of Regional Councils (NARC) serves as the national voice for regions by advocating for regional solutions to address a variety of community challenges.

- Formed more than 50 years ago by NLC and NACo
- Based in Washington, DC, NARC advocates for regional solutions on many issues, including transportation, housing, aging, economic development, public safety, and resiliency.
- We hold three conferences each year:
 - Policy Conference in Washington, DC each February
 - Annual Conference in June (next location: Atlanta, GA)
 - Executive Directors Conference in October
- www.NARC.org

Infrastructure Investments



Macro: Infrastructure spending will surpass the New Deal



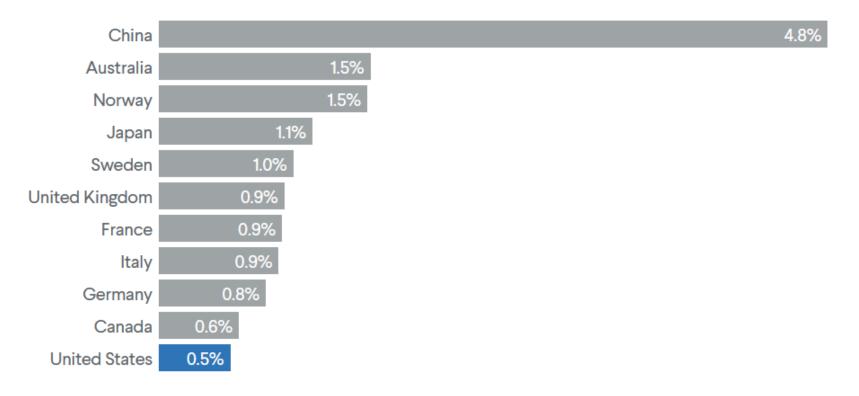
Source: Brookings Institution

Infrastructure Investments



U.S. Invests Less in Transportation Than Other Developed Countries, China

Annual inland infrastructure investment as a percentage of GDP, selected countries



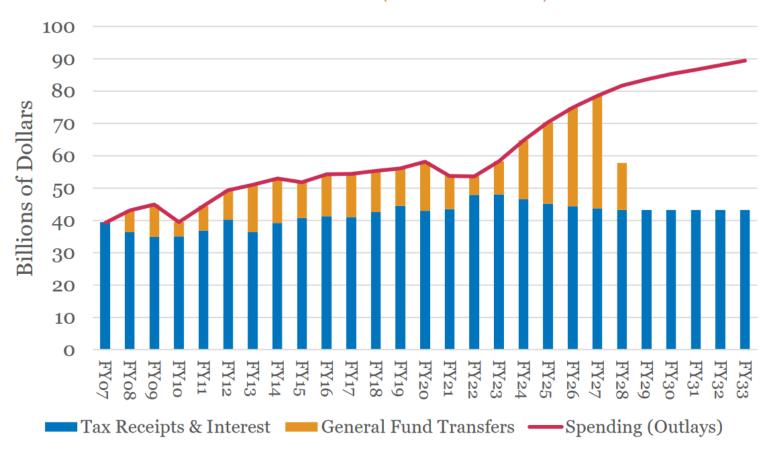
Note: Data is from 2021 or the most recent year available. Inland infrastructure includes roads, rail, inland waterways, maritime ports, and airports. All sources of financing are accounted for.

Source: Organization for Economic Cooperation and Development.

COUNCIL on FOREIGN RELATIONS



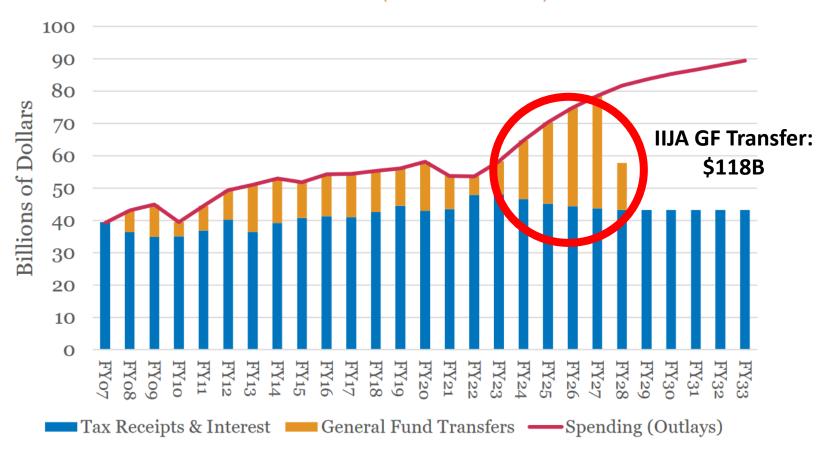
FIGURE 12: HIGHWAY TRUST FUND FY 2007-2022 (ACTUAL), FY2023-2033 (CBO BASELINE)



Source: Eno Foundation General Fund transfers shown in the year the transferred funds are <u>spent</u>.



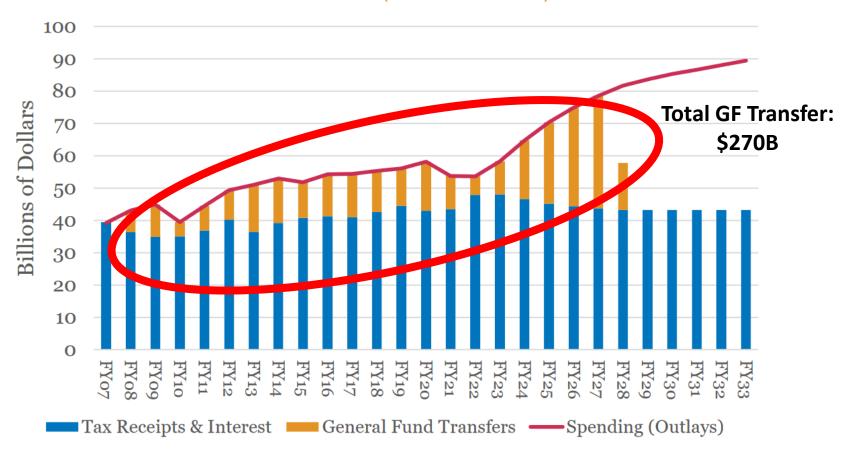
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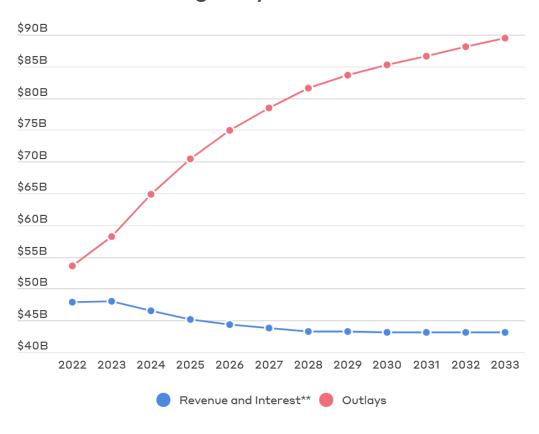
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Projected Annual Revenue and Outlays for the Highway Trust Fund*



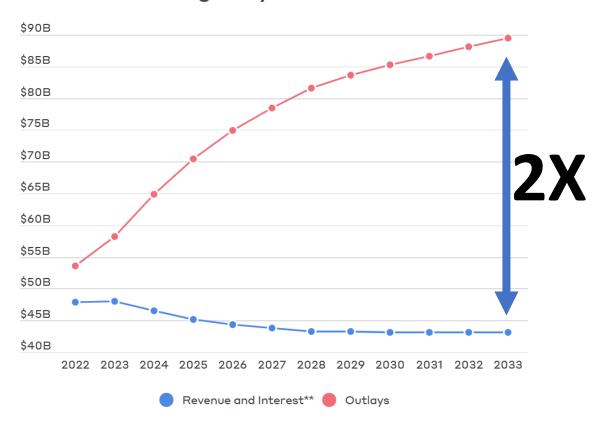
^{*}Combined Highway and Transit Accounts

Source: Congressional Budget Office

^{**}Excludes intergovernmental transfers



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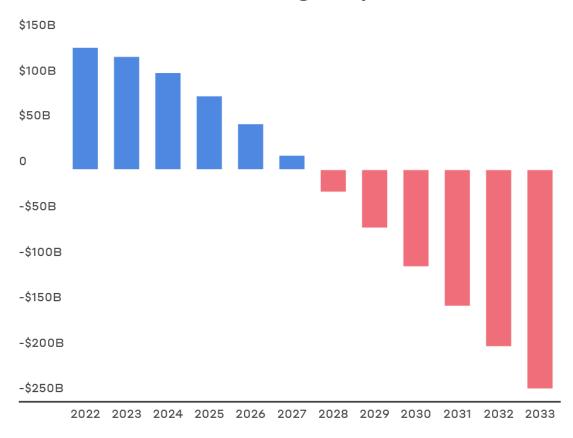
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Projected End of Year Balances and Shortfalls for the Highway Trust Fund*



*Combined Highway and Transit Accounts

Source: Congressional Budget Office

Federal Funding Solutions



10 Options to Secure the Highway Trust Fund

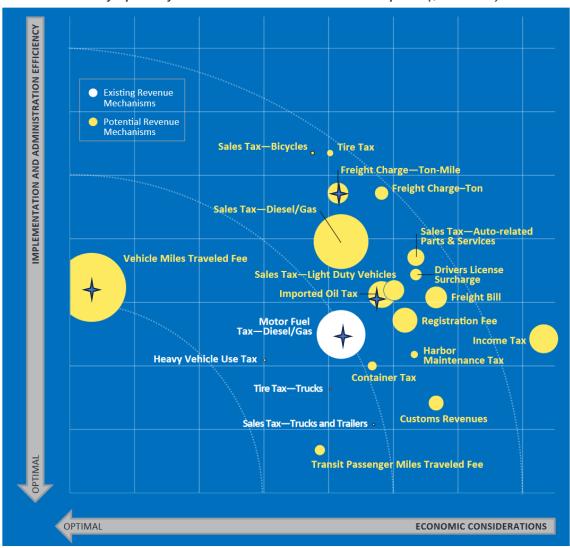
Policy		% of Shortfall	
	Savings Through 2031	With Spending Cliff	With Spending Extended
Increase gas and diesel tax rates by 15 cents	\$185 billion	115%	85%
Impose a 1 cent per mile VMT tax on all vehicles	\$135 billion	85%	65%
Impose a 5 cent per mile VMT tax on commercial trucks	\$140 billion	90%	65%
only			
Impose a \$5 per barrel tax on oil	\$140 billion	90%	65%
Impose a \$20 per ton carbon tax in place of the gas tax	\$300 billion	190%	140%
Spending Options			
Freeze highway spending at FY 2022 levels	\$15/\$25 billion	10%	10%
Replace Surface Transportation Block Grants with matching	\$70 billion	45%	35%
grants'			
Cut federal transit spending in half	\$50/\$60 billion	30%	30%
Reduce federal share of the National Highway Performance	\$50 billion	30%	25%
Program by 15 percent^			
Repeal the Davis-Bacon Act	\$25 billion	15%	10%
Memo: Allow Infrastructure Investment and Jobs Act spending to expire after FY 2026	\$0/\$55 billion	n/a	25%

Source: Committee for a Responsible Budget

Federal Funding Solutions







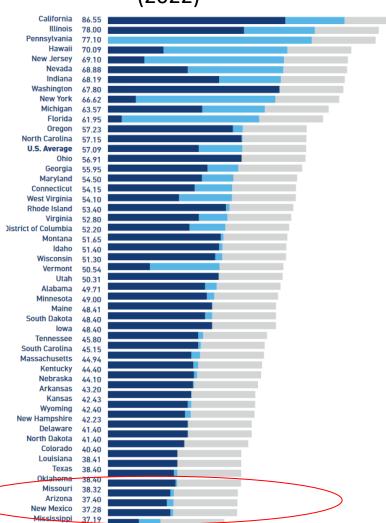
Source: AASHTO





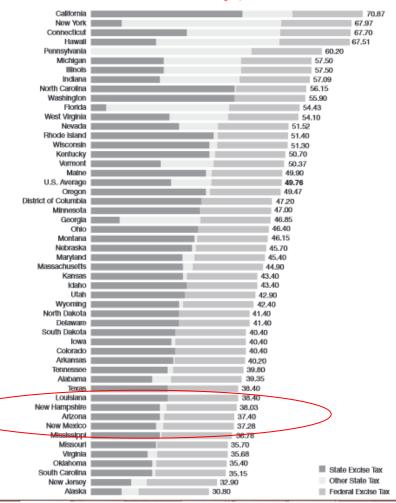
(cents per gallon) (2022)

Alaska 33.53





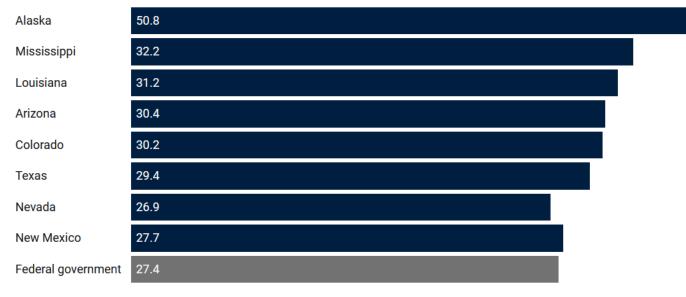
Gasoline Motor Fuel Taxes as of January 1, 2014











- 36 states increased fuel taxes in past ten years
 - Half of states in past five years



"Beyond the Horizon"

Overcoming the Triple Whammy

- **Inflation** eroding the purchasing power of the fuel tax
 - Especially in states where it's been so long since last tax increase
 - Tax would need to be \$0.43/gallon to have same purchasing power
- **Efficiency** of the vehicle fleet is increasing, resulting in reduced relative collections
 - EVs are an even bigger problem, no fuel taxes at all
- VMT Growth Rate Slowing
 - <1% per year



"Beyond the Horizon"

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Shorter Term

- Raise the state gas and diesel taxes
- State Fee on EVs
 - 32 states have some sort of EV registration fee
 - 19 also have a plug-in hybrid fee
 - 5 states have indexed these fees
 - Flat fees vs. weighted tiers
 - Some states commit some portion of EV chargers and other related infrastructure
- Electric Fuel Excise Tax
 - Taxing the electricity to fuel EVs at non-residential charging stations as a fuel
 - Iowa, Kentucky, Pennsylvania, Oklahoma

<u>Medium Term</u>

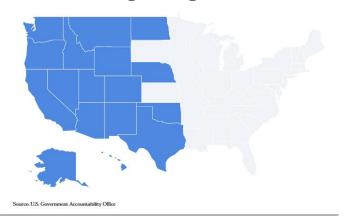
- Tolls and Express Lanes
 - 19 states currently use this mechanism



Longer Term (needs some short-term action, too)

- RUCs/VMT Fees/Mileage-based User Fees
 - OR, UT, VA, HI are collecting revenue from a MBUF
 - All are voluntary, only OR allows non-EV drivers
 - 37 states and D.C. have studied or piloted
 - 2 major regional studies
 - RUC Alliance (western U.S.)
 - Eastern Transportation Coalition (ETC)

Western Road Usage Charge Consortium (RUC West)

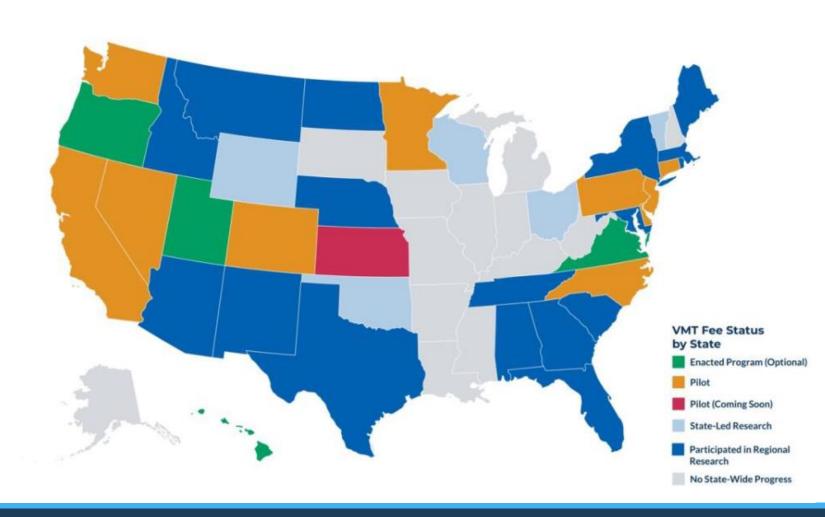


The Eastern Transportation Coalition





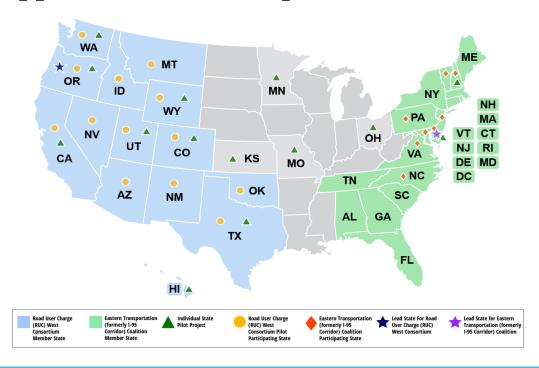
FIGURE 14: MAP OF STATE RESEARCH, PILOTS, AND PROGRAMS



IIJA MBUF Support



- National Motor Vehicle Per-Mile User Fee Pilot: to study the potential for a national per-mile fee to replace gas tax: \$50M
 - Current Federal Register notice to seek nominations to Federal System Funding Alternative Advisory Board
- Strategic Innovation for Revenue Collection: reauthorized to provide support for state-level pilots: \$75M



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Thank you!

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October 29-31





