



## Arizona State Freight Plan

(ADOT MPD 085-14)

Prepared for:

Arizona Department of Transportation

Prepared by:

CPCS

In association with:

HDR Engineering, Inc.

American Transportation Research Institute, Inc.

Elliott D. Pollack & Company

Dr. Chris Caplice (MIT)

Plan\*ET Communities PLLC (Leslie Dornfeld, FAICP)

Gill V. Hicks and Associates, Inc.

# Arizona Rural Transportation Summit

## Arizona Freight Plan

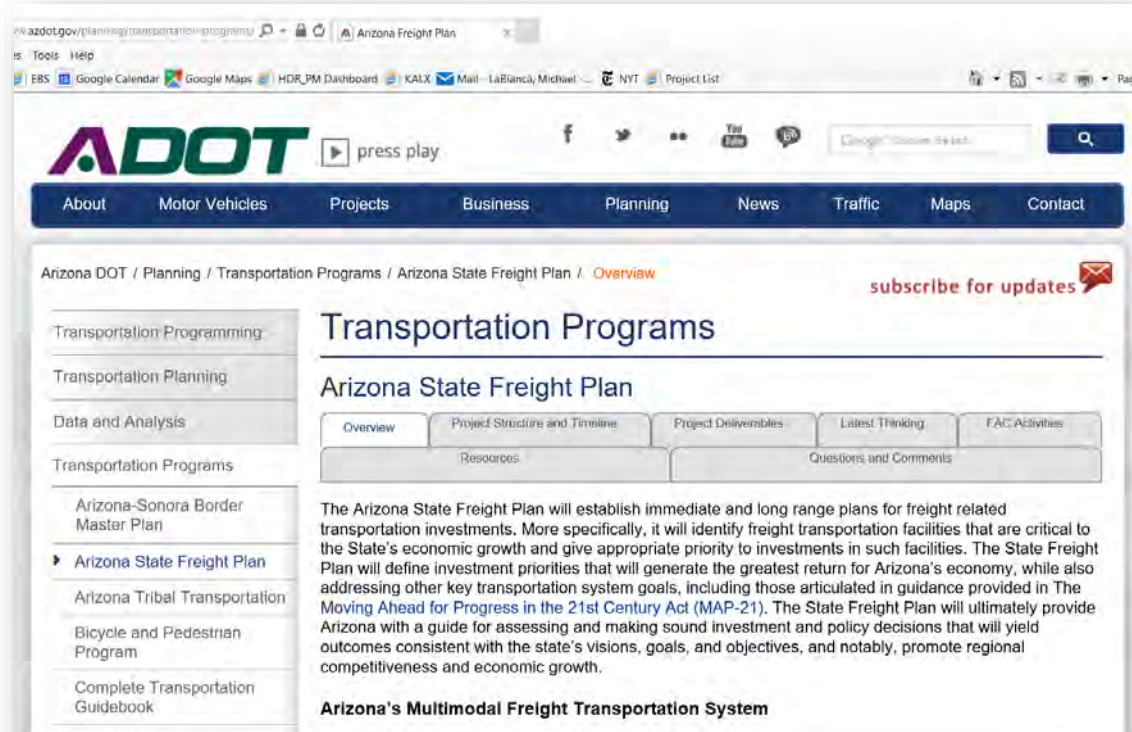
January 19, 2017



# Overview

## ■ The Planning Process

- Vision and goals
- Inventory and Assessment
- Freight Sectors
- Scenarios
- Performance
- Prioritization
- Strategy



The screenshot displays the Arizona DOT website's 'Arizona State Freight Plan' overview page. The page features the ADOT logo at the top left, a navigation menu with options like 'About', 'Motor Vehicles', 'Projects', 'Business', 'Planning', 'News', 'Traffic', 'Maps', and 'Contact', and a breadcrumb trail: 'Arizona DOT / Planning / Transportation Programs / Arizona State Freight Plan / Overview'. A 'subscribe for updates' button is visible in the top right. The main content area is titled 'Transportation Programs' and 'Arizona State Freight Plan'. It includes a sub-menu with 'Overview', 'Project Structure and Timeline', 'Project Deliverables', 'Latest Thinking', and 'FAC Activities'. Below this, there are sections for 'Resources' and 'Questions and Comments'. The main text describes the plan's purpose: 'The Arizona State Freight Plan will establish immediate and long range plans for freight related transportation investments. More specifically, it will identify freight transportation facilities that are critical to the State's economic growth and give appropriate priority to investments in such facilities. The State Freight Plan will define investment priorities that will generate the greatest return for Arizona's economy, while also addressing other key transportation system goals, including those articulated in guidance provided in The Moving Ahead for Progress in the 21st Century Act (MAP-21). The State Freight Plan will ultimately provide Arizona with a guide for assessing and making sound investment and policy decisions that will yield outcomes consistent with the state's visions, goals, and objectives, and notably, promote regional competitiveness and economic growth.'

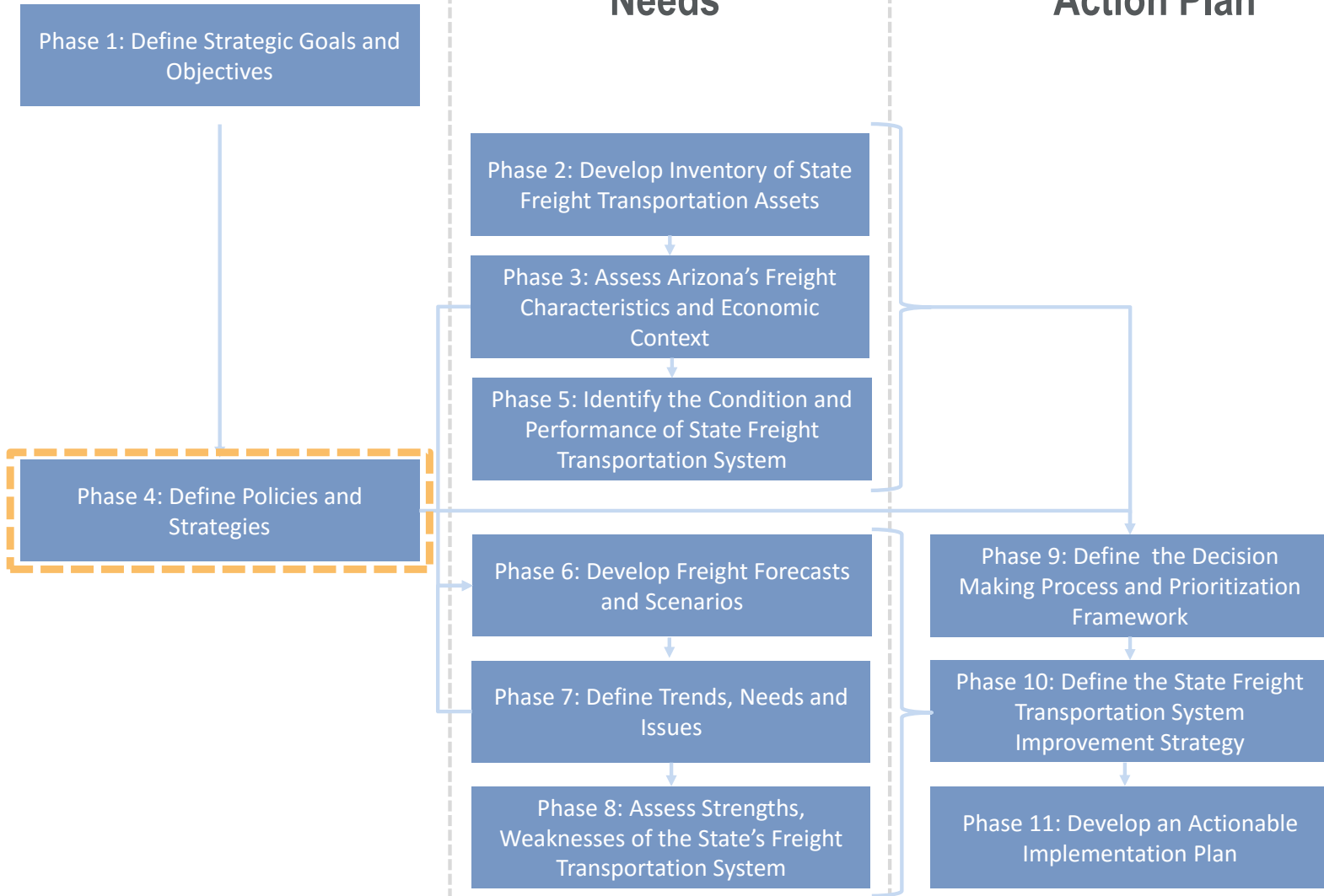
<http://www.azdot.gov/freight>

# Stepped Approach to the Project

## Goals, Objectives, Strategy

## System Analysis and Needs

## Prioritization and Action Plan



# Freight Plan Vision

Arizona's freight transportation system enhances economic competitiveness and quality growth



# Six strategies

Developed from policy to achieve goals and objectives of the freight plan

Policy

**Increase Prominence of Freight in ADOT Planning and Programming**  
to better reflect the role of freight in enhancing the competitiveness and growth of Arizona's economy

Strategies

1

## Key Commerce Corridors

Freight transportation system improvements to bolster the performance of Key Commerce Corridors

2

## Preservation, Modernization, Expansion

Freight transportation system investments will prioritize asset preservation first, modernization to optimize the existing system second, and network expansion third

3

## Merit-Based Prioritization

Freight transportation system improvements will be prioritized on the basis of merit, in line with the goals and objectives of the Arizona State Freight Plan

4

## Improve Freight Information

Freight transportation system management be informed on the basis of solid research, data and system performance monitoring

5

## Coordination, Partnerships, Communication

System planning and improvements to be coordinated with all stakeholders that have a role in enabling the goals and objectives of the Arizona State Freight Plan

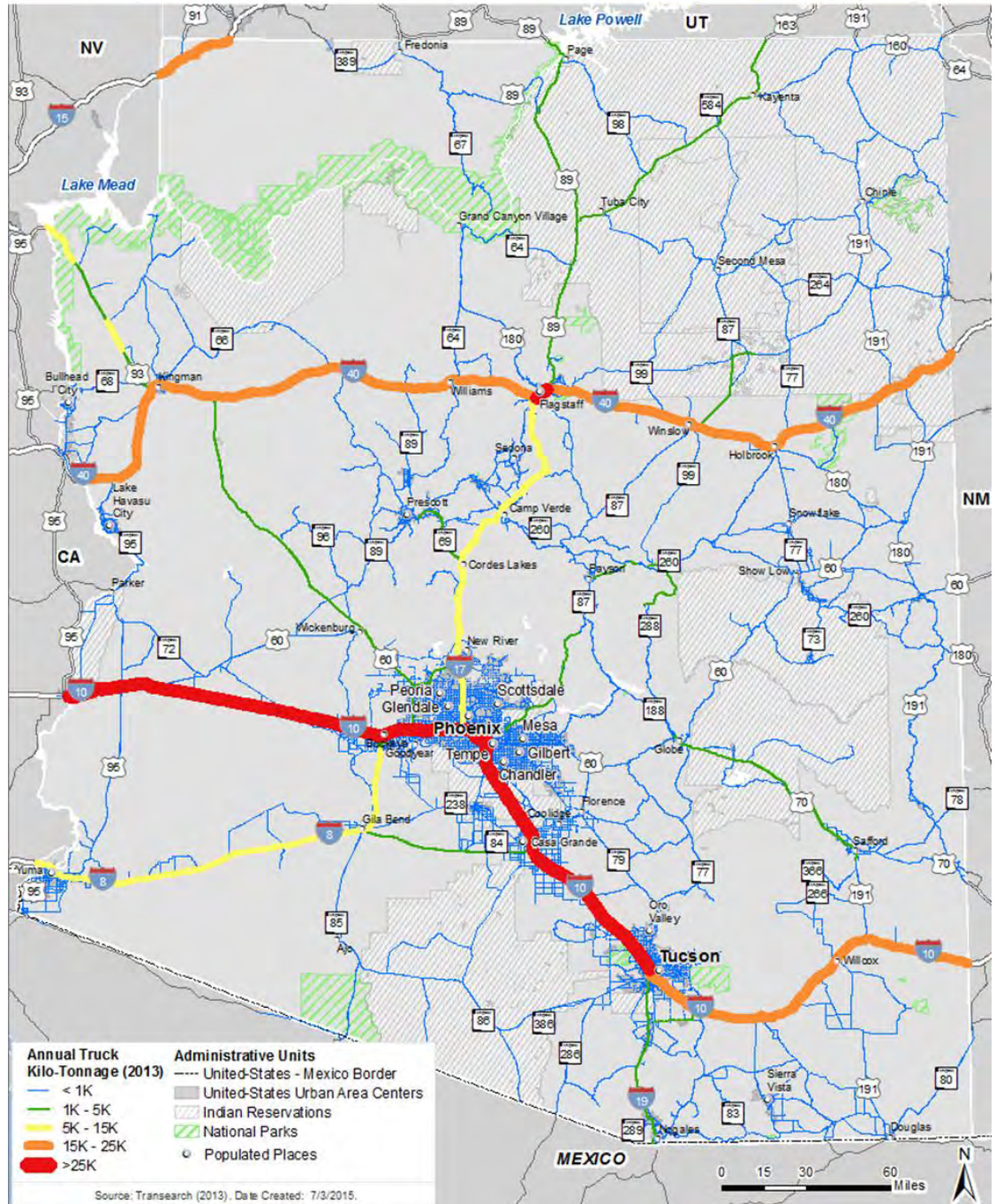
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## Sustainable Freight Funding

Priority freight projects to have access to dedicated and sustainable source of funding and seek to leverage partner funding and private capital, where appropriate

# Inventory and Assessment

## Highway Freight Volume

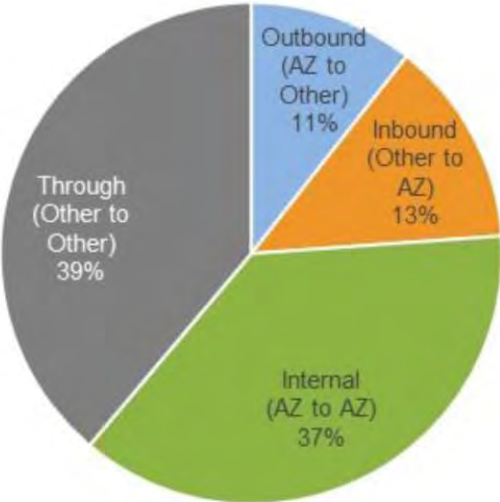


# Inventory and Assessment

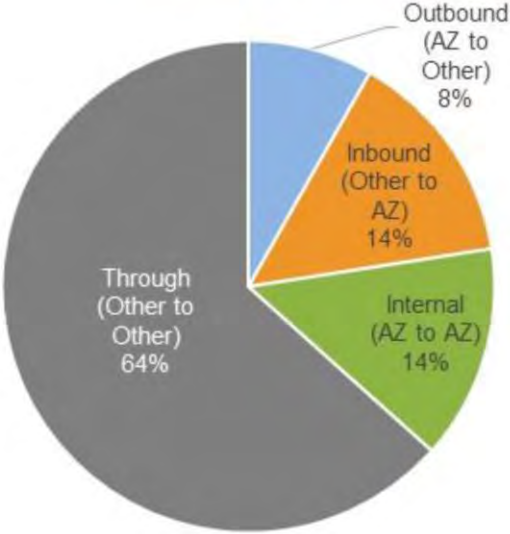
## Annual Freight Flow by Volume and Value

Category	Outbound (AZ to Other)	Inbound (Other to AZ)	Internal (AZ to AZ)	Through (Other to Other)	Total
Tonnage (000's)	25,600	32,000	89,900	93,700	241,200
Value (Million \$)	39,977	69,522	68,495	307,979	485,973

Annual Freight Flow by Tonnage



Annual Freight Flow by Value (\$)



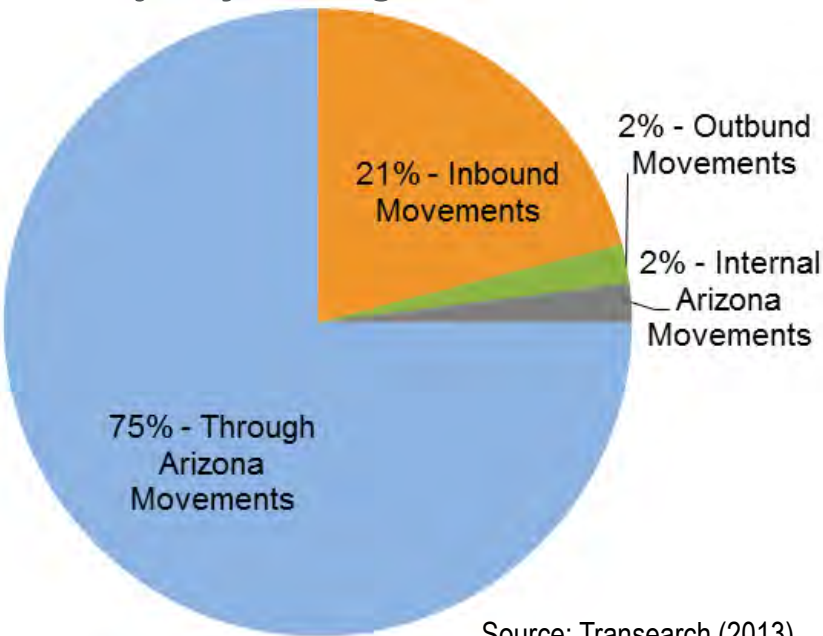
Source: Transearch (2013)

# Inventory and Assessment

## Rail Freight

- At-grade crossings and the border crossing at Nogales were cited as other bottlenecks in the rail system
- Annual carloads for short line railroads are approximately 105,000 compared with the Class I railroads' total of 461,400 annual carloads

## Majority through traffic



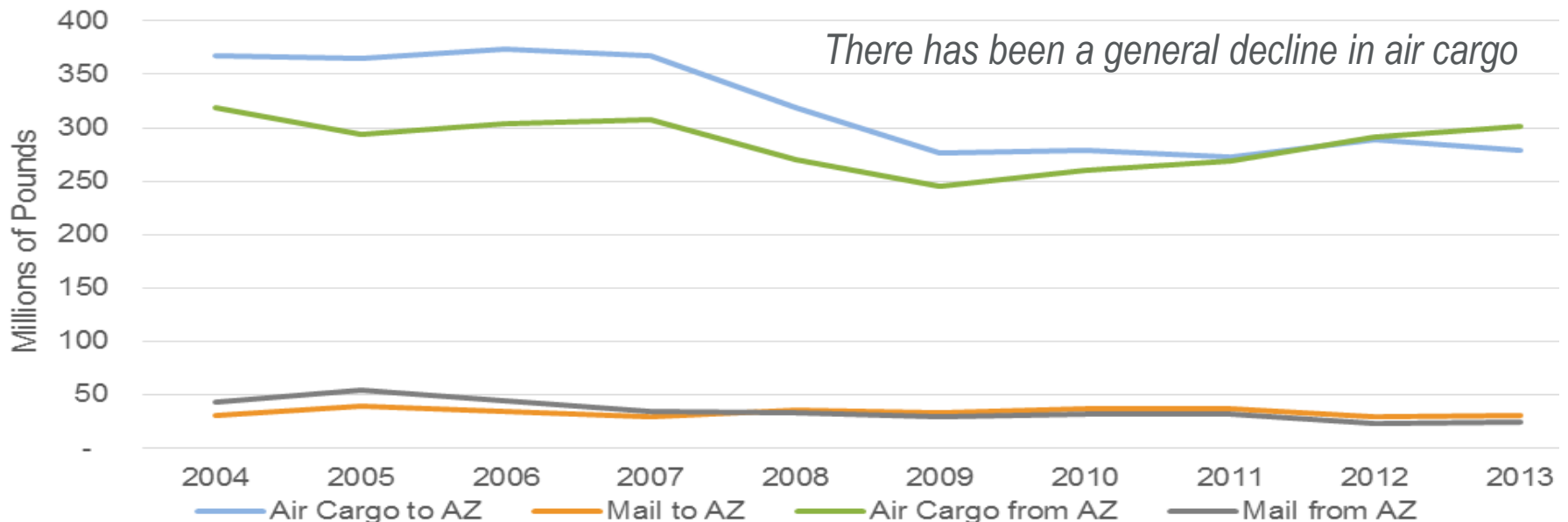
Source: Transearch (2013)



# Inventory and Assessment

## Air Freight

- Phoenix Sky Harbor moves nearly 90 percent of all air cargo
- Tucson International Airport (TUS) handles nearly ten percent of the state's air cargo
- Estimates suggest no new on-airport cargo infrastructure will be needed until 2031
- Highway access to air cargo facilities at PHX will need to be addressed



# Inventory and Assessment

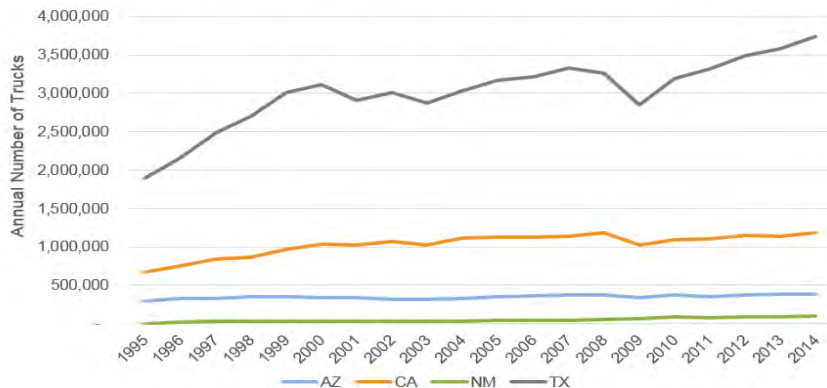
## Border Crossings

- Over 85 percent of all exports and imports use Nogales
- All rail traffic uses Nogales
- Congestion due to limited Port of Entry capacity

## Declining truck market share

- Increase in absolute number of trucks
- Decline in market share 1995-2014

Figure 43: Number of Northbound Trucks Crossing the U.S.-Mexico Border, by State



## Increasing rail market share

- Increase in absolute number of trains
- Increase in market share 1995-2014

Figure 44: Number of Northbound Trains Crossing the U.S.-Mexico Border, by State

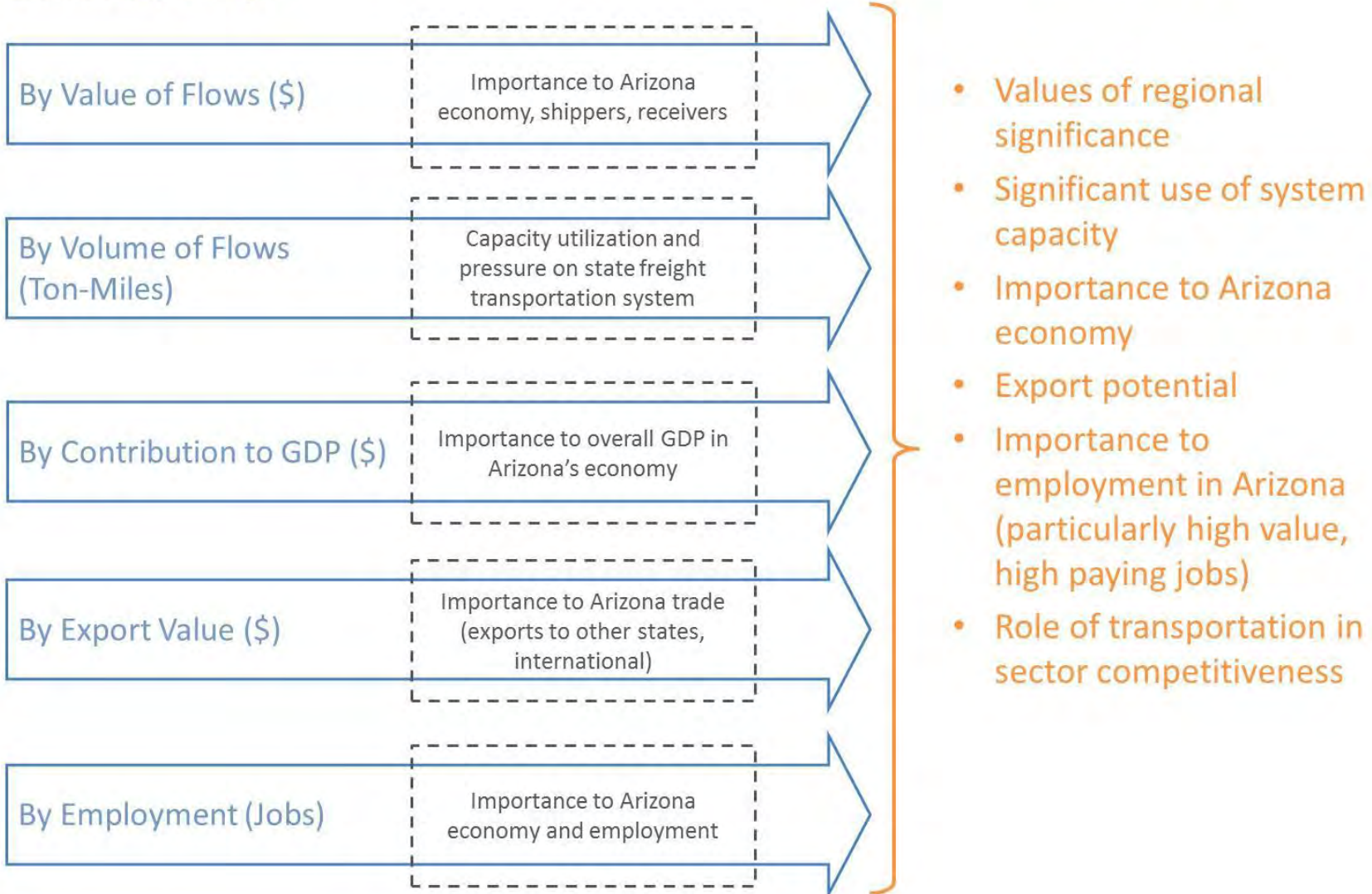


# Arizona's Top Freight Sectors

## Top Goods Movement Sectors/ Commodity Groups

## Significance to Arizona's State Freight Plan

## Criteria to identify Top Freight Sectors for Focus



# Arizona's Top Freight Sectors

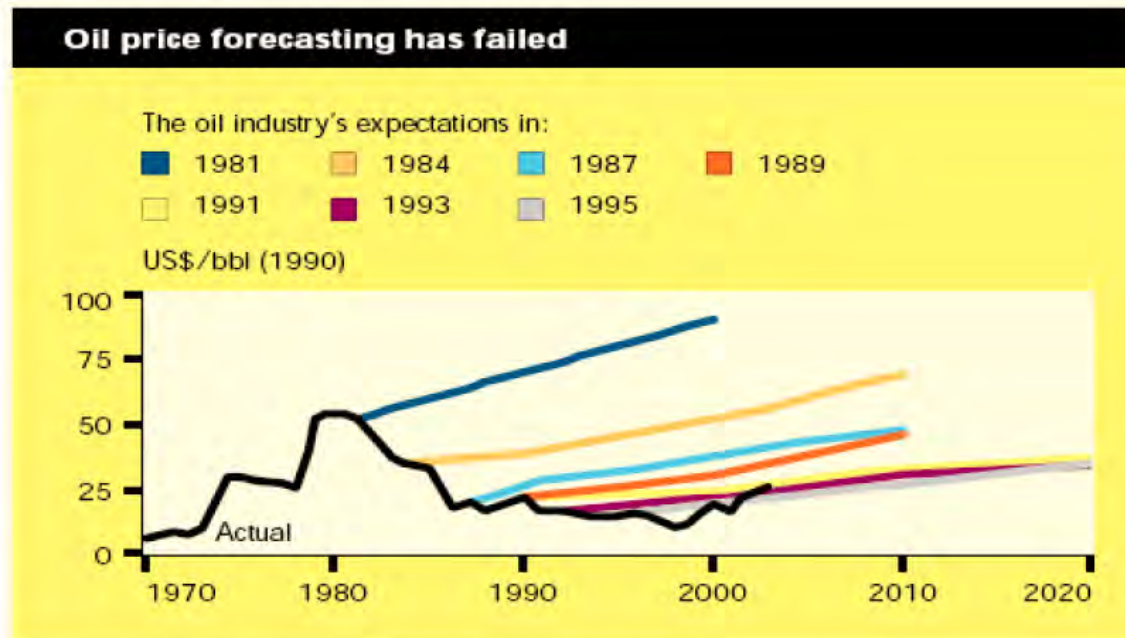
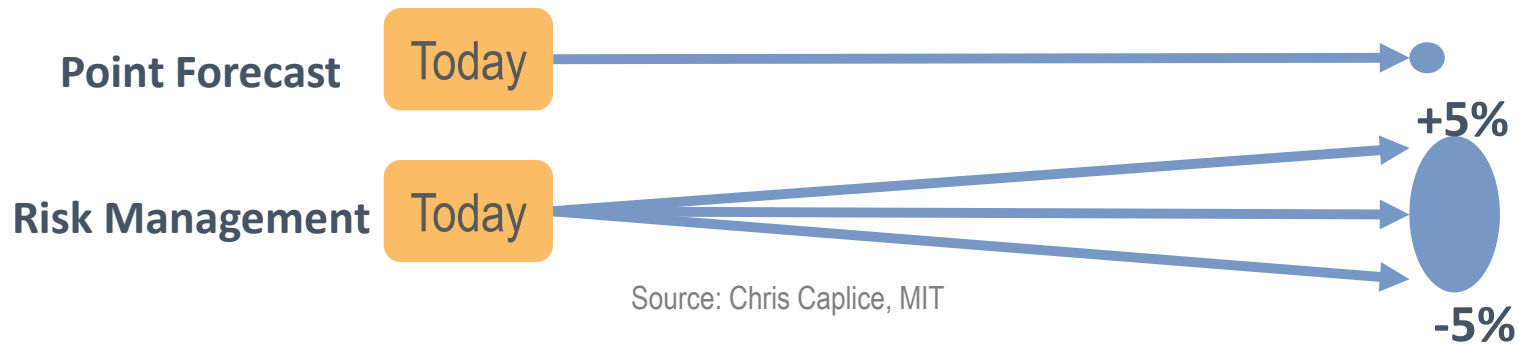
1. Wholesale and Retailers
2. Food and Beverage
3. High-Tech Manufacturing
4. General Manufacturing
5. Transportation Equipment Manufacturing (incl. aerospace)
6. Transportation and Logistics
7. Mining (except oil and gas)\*
8. Energy (oil and gas)\*
9. Agriculture\*
10. Forestry\*

**Over \$188 billion in freight flows** are generated by Arizona's top 10 freight sectors

\*Also included are the focus sectors identified in MAP-21 and FHWA Guidance

# Scenario Planning

Point forecasts are always wrong, and on their own an inadequate tool to plan for the future.



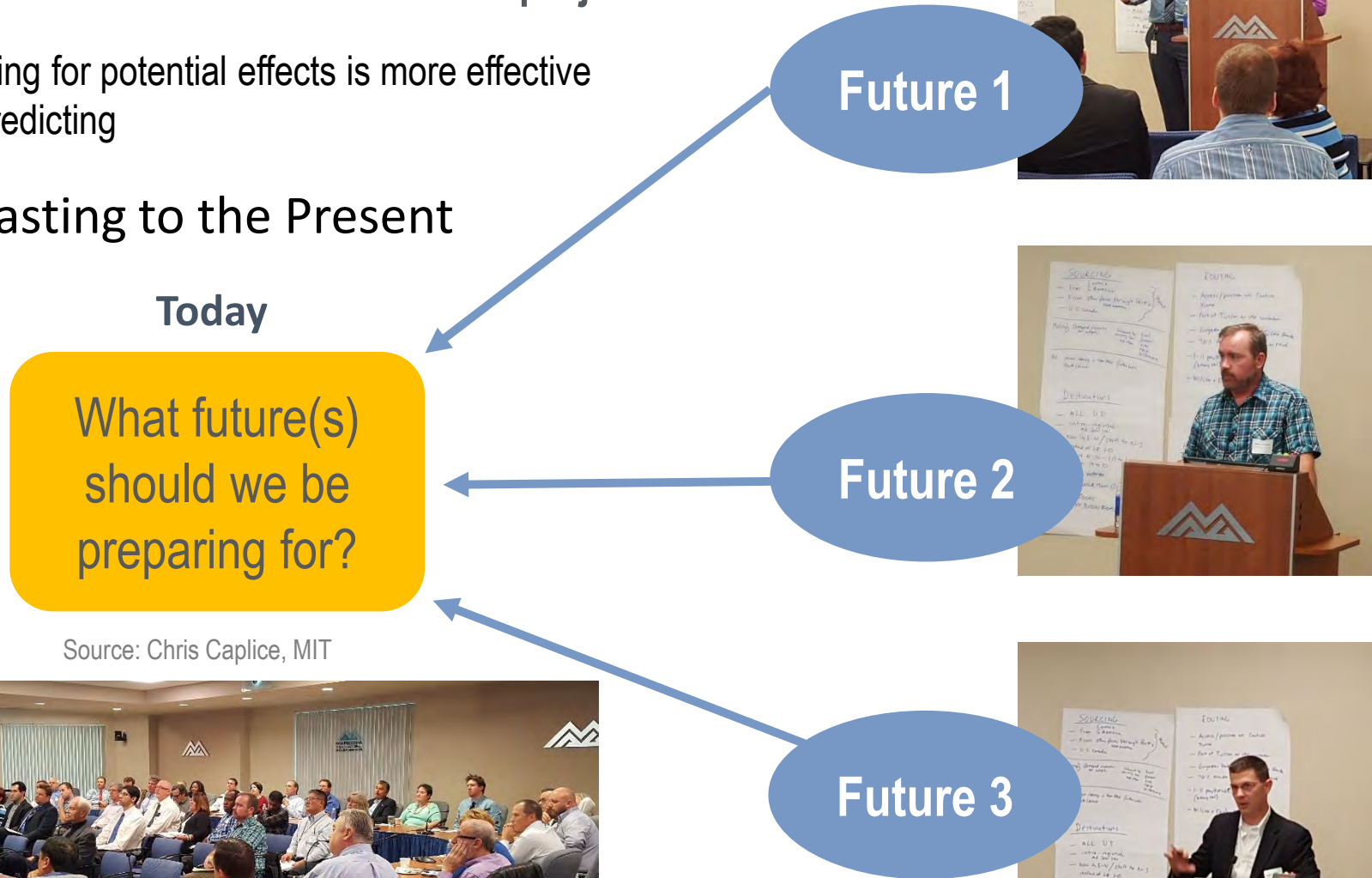
Source: *Scenarios: An Explorer's Guide*, Shell International 2003.

# Scenario Planning

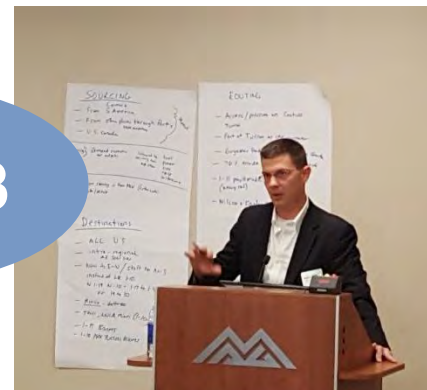
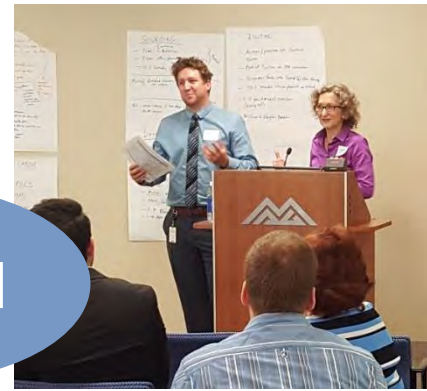
Key lessons from TRB's NCHRP 750 project:

- Preparing for potential effects is more effective than predicting

## Backcasting to the Present



Source: Chris Caplice, MIT



# Scenario 2: #urbanizona

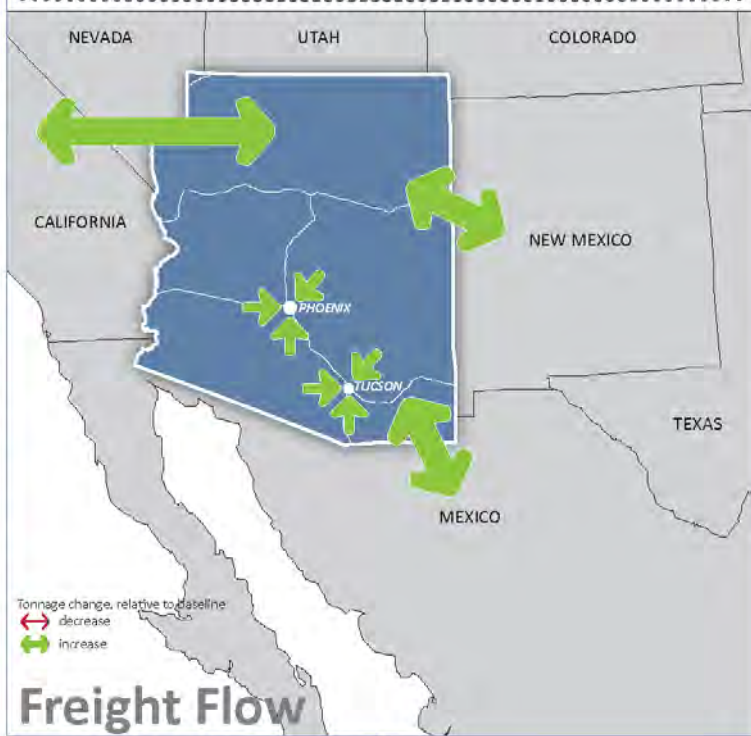
## MAIN SCENARIO EVENT

Level of Impact Event	Main Scenario Event
<b>High</b> (quantified)	Increase in the populations of Phoenix and Tucson Growing disparity between urban vs. suburban/rural dwellers
<b>Medium</b> (quantified)	Arizona is growing in terms of GDP and exports; however, much of what is currently shipped has been replaced by new technologies, e.g., 3D printing Arizona manufacturing is shifting from raw resources and agriculture to more high-tech products.
<b>Low</b> (not quantified)	Freight modal split Full impacts from new technologies

## FREIGHT IMPACT DRIVERS

Sector Group	Driver	
<b>Consumer Goods</b>	Arizona urban population	↑
	Mexican day workers	↑
	Arizona GDP	↑
	Light weight products	↓
<b>Manufacturing</b>	Living space	↓
	Arizona urban population	↑
	Arizona GDP	↑
	Lightweight products	↓
<b>Natural Resources</b>	Living space	↓
	Local manufacturing	↑
	Arizona GDP	↑
	Light weight products	↓
<b>Transportation and Logistics</b>	Living space	↓
	Arizona urban population	↑
	Arizona GDP	↑
	Light weight products	↓
<b>Other</b>	Cost of freight goods increase due to difficulty of delivering in urban core	↓
	No change from baseline	—

## Drivers



## FREIGHT IMPACT BY INDUSTRY

Sector Group									
Consumer Goods		Manufacturing		Natural Resources			Transportation		Other
Food/Beverage	General	High-Tech	Agriculture	Forestry	Mining	Energy	Equipment	Logistics	
↑	↑	—	↑	↑	↑	↑	—	—	—

# Scenario 1: *Domestic Bliss*

## Scenario-based Travel Demand Modeling Results

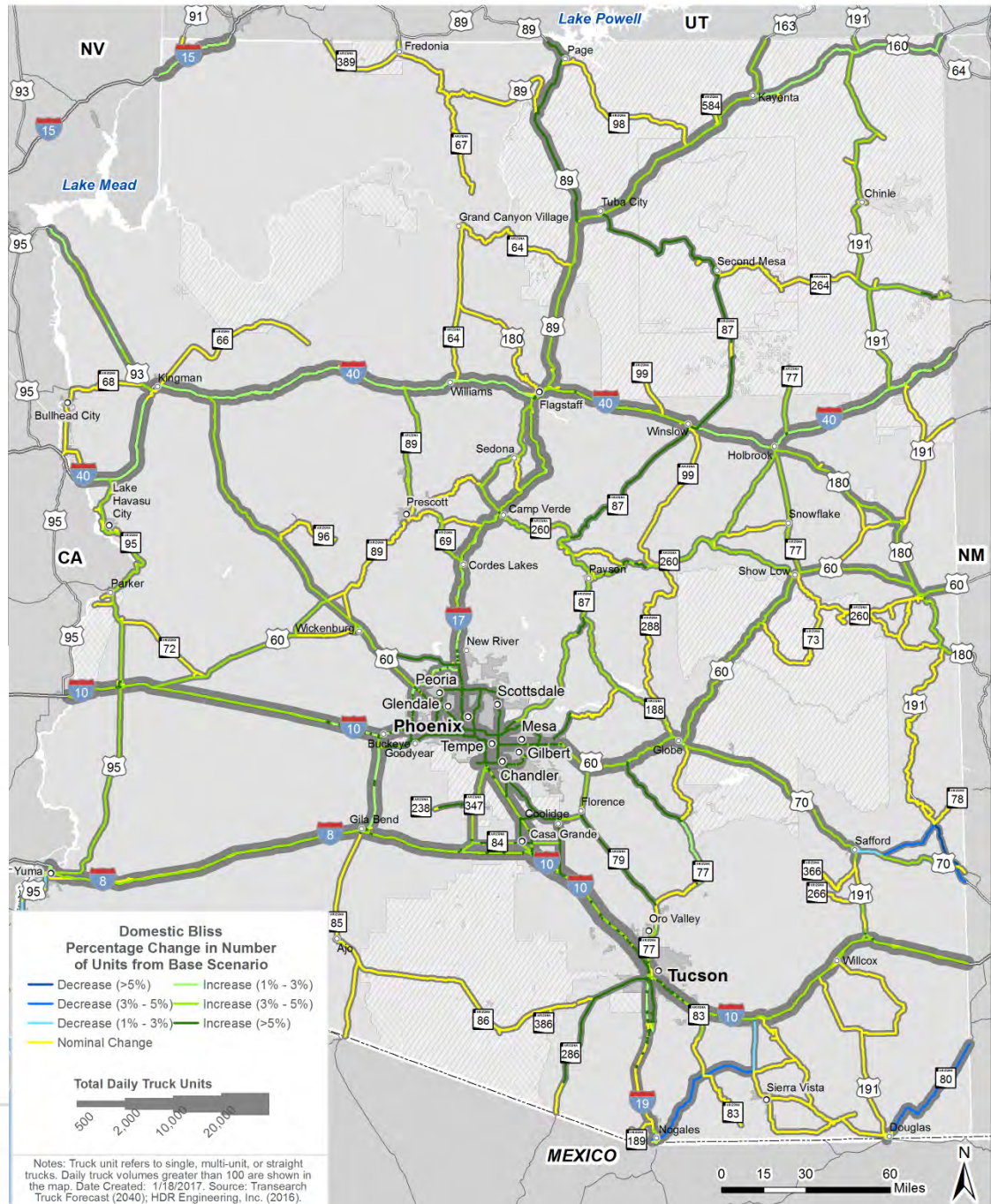
### Domestic Bliss Percentage Change in Number of Units from Base Scenario

- Decrease (>5%)
- Decrease (3% - 5%)
- Decrease (1% - 3%)
- Nominal Change
- Increase (1% - 3%)
- Increase (3% - 5%)
- Increase (>5%)

### Total Daily Truck Units



Notes: Truck unit refers to single, multi-unit, or straight trucks. Daily truck volumes greater than 100 are shown in the map. Date Created: 1/18/2017. Source: Transearch Truck Forecast (2040); HDR Engineering, Inc. (2016).

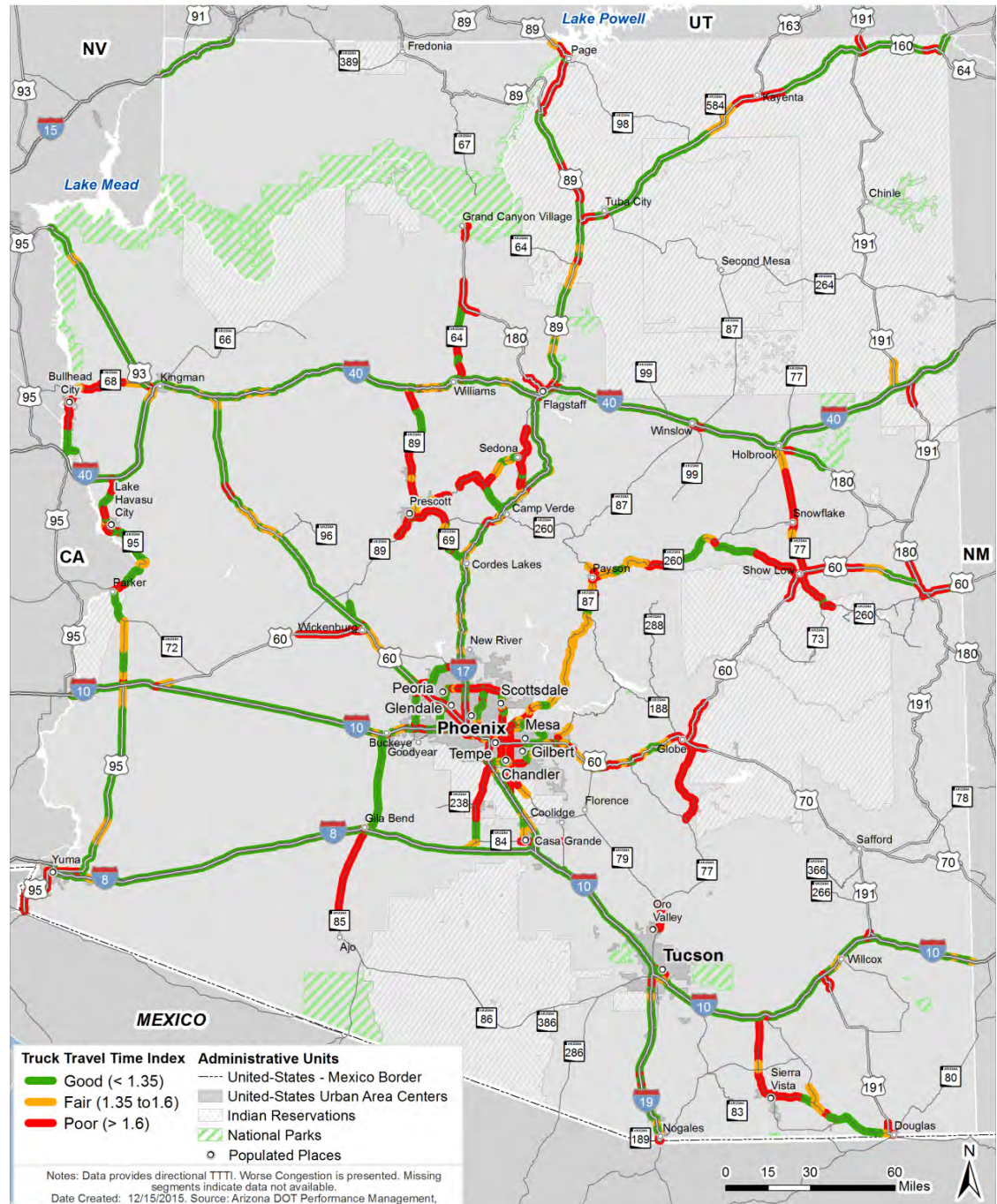


# Performance

## Truck Travel Time Index (TTTI)

### Does the Issue Hinder Mobility?

- measures recurring delay, primarily due to peak period congestion
- TTTI evaluates the difference in travel time between 'free flow' and congested flow conditions

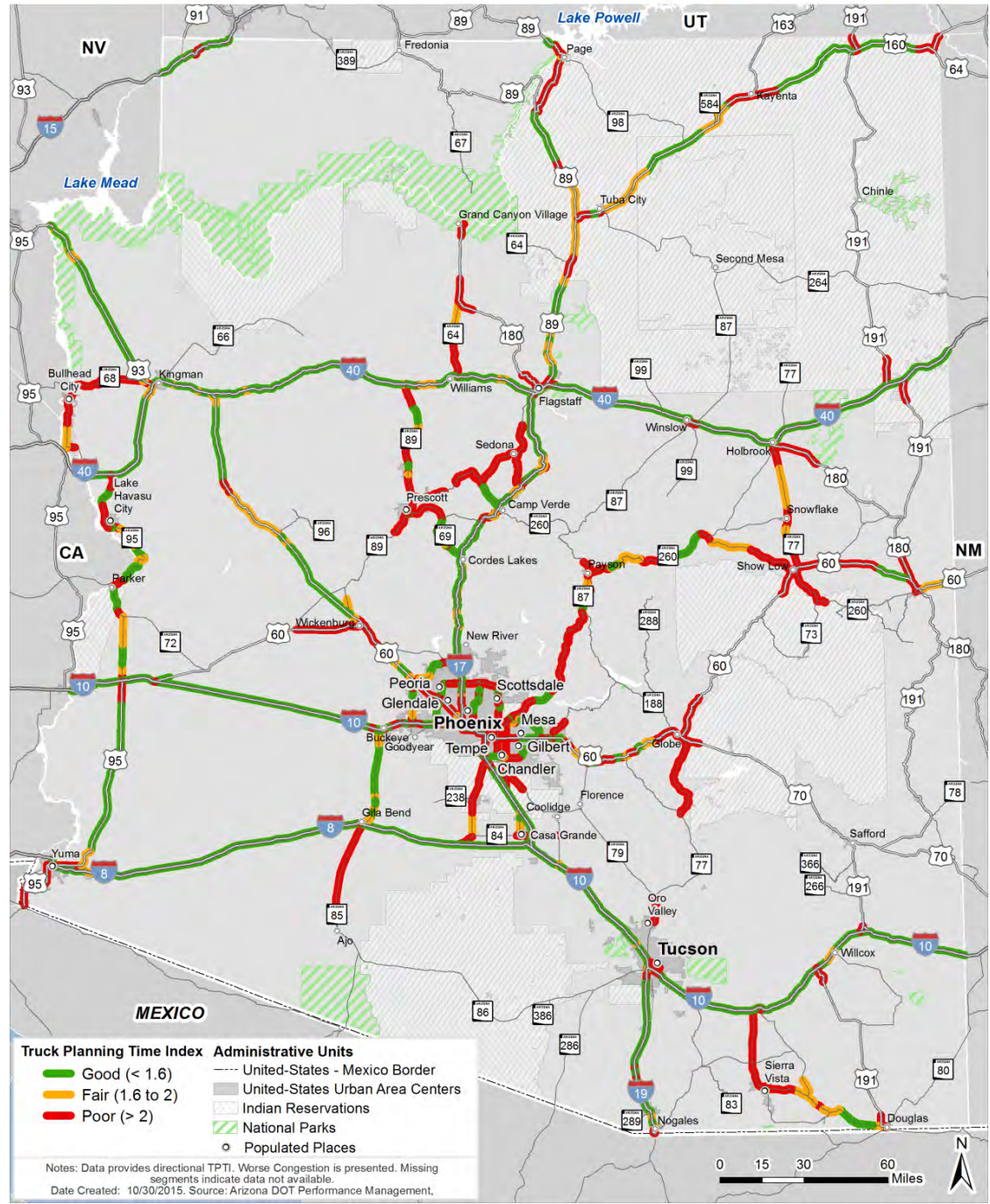


# Performance

## Truck Planning Time Index (TPTI)

### Does the Issue Hinder Freight Transportation System Reliability?

- TPTI measures non-recurring delay which refers to unexpected delay caused by closures or restrictions resulting from crashes, inclement weather, and construction activities

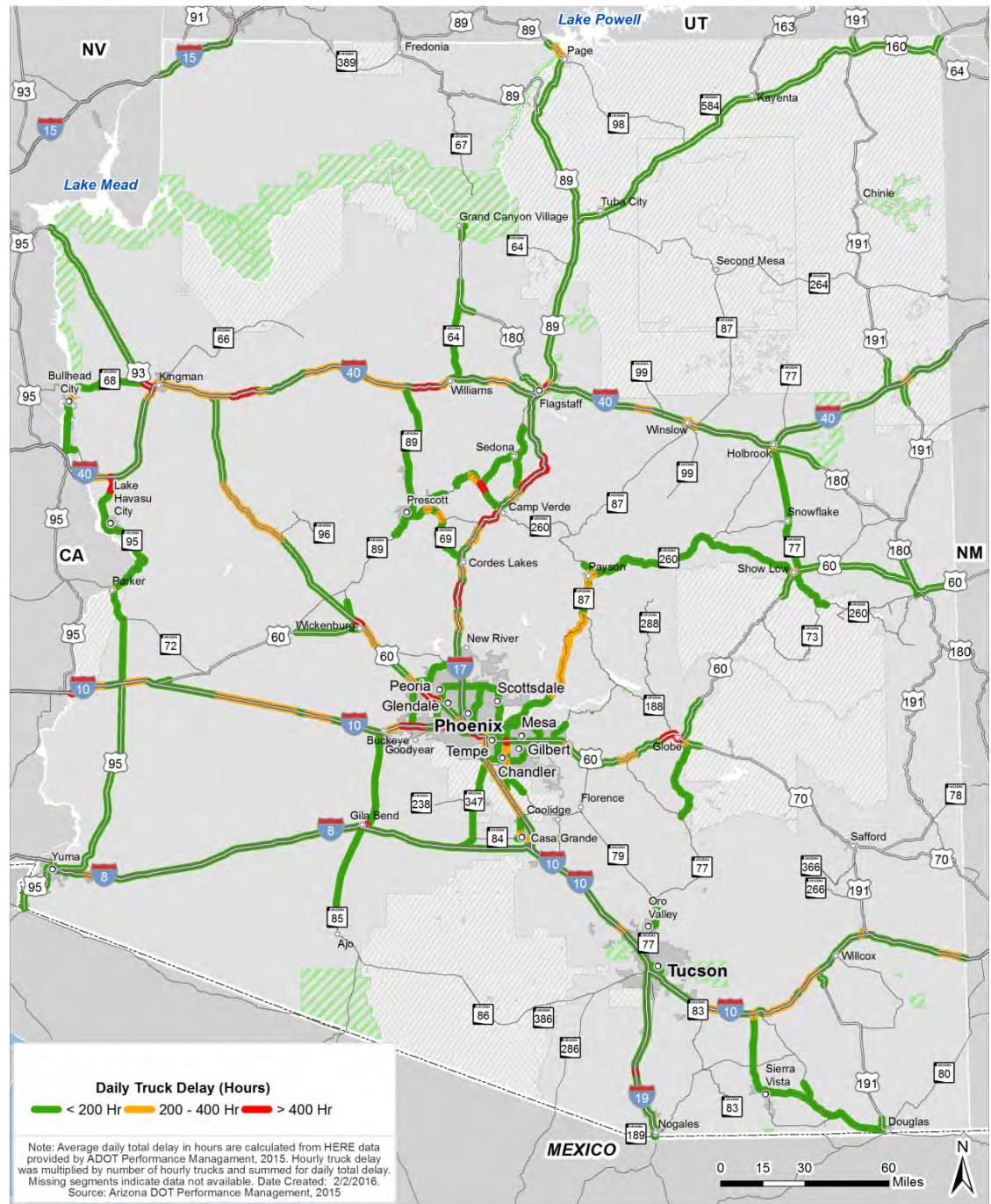


# Performance

## Daily Truck Delay (hours)

### Does the Issue Increase Transportation Costs of Freight Transportation?

- Cost was defined using hours of truck delay, which directly affects truck efficiency, reliability and ultimately cost

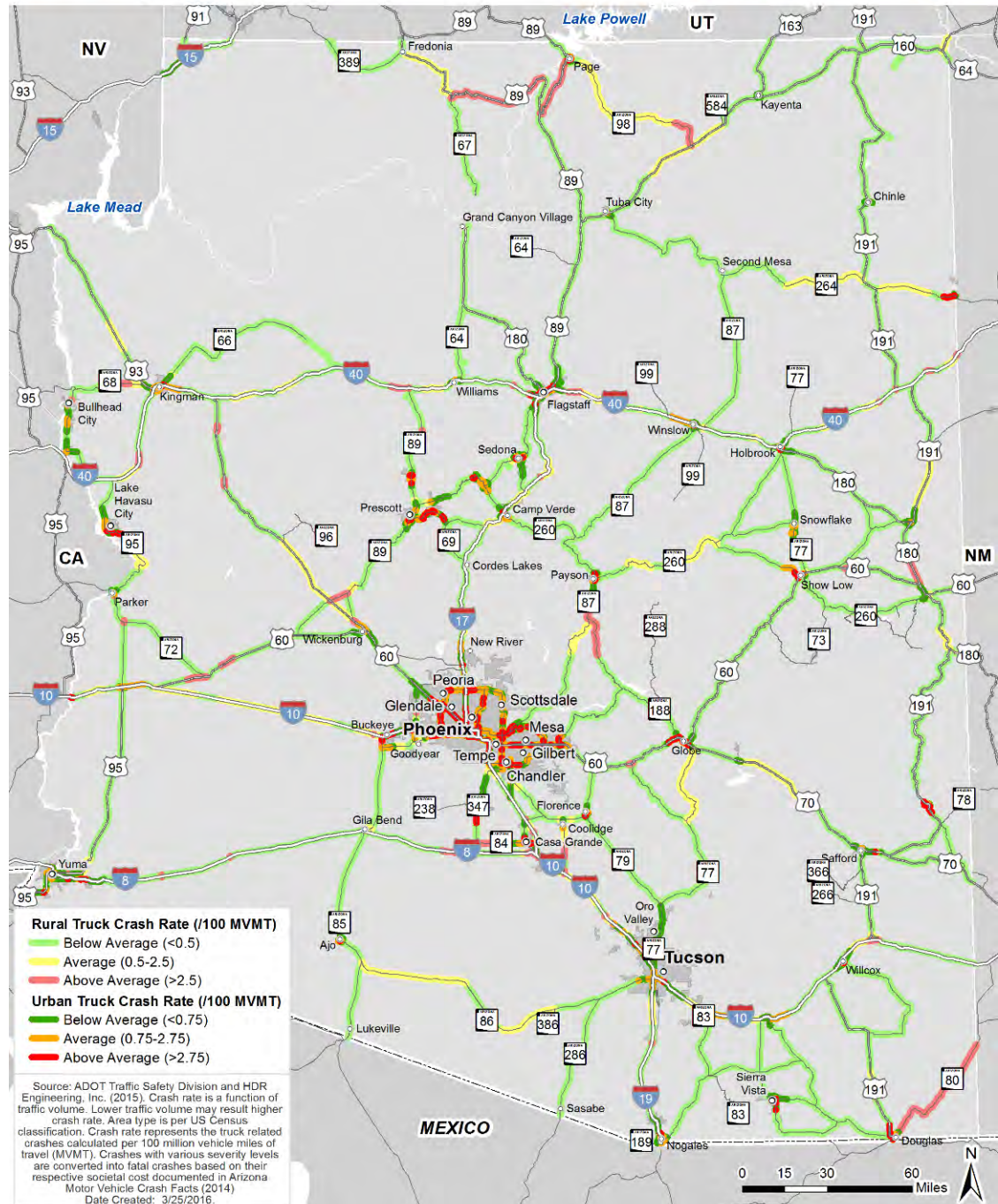


# Performance

## Truck Crash Rate (/100MVMT)

### Does the Issue Affect Transportation System Safety?

- Safety was defined using the number of crashes involving trucks per 100 million vehicle miles travelled (VMT) and their total societal cost



# A Long List of Issues... and then Projects

Freight Issues v. Projects –  
Screen issues then  
explore potential solutions

## Freight Issues

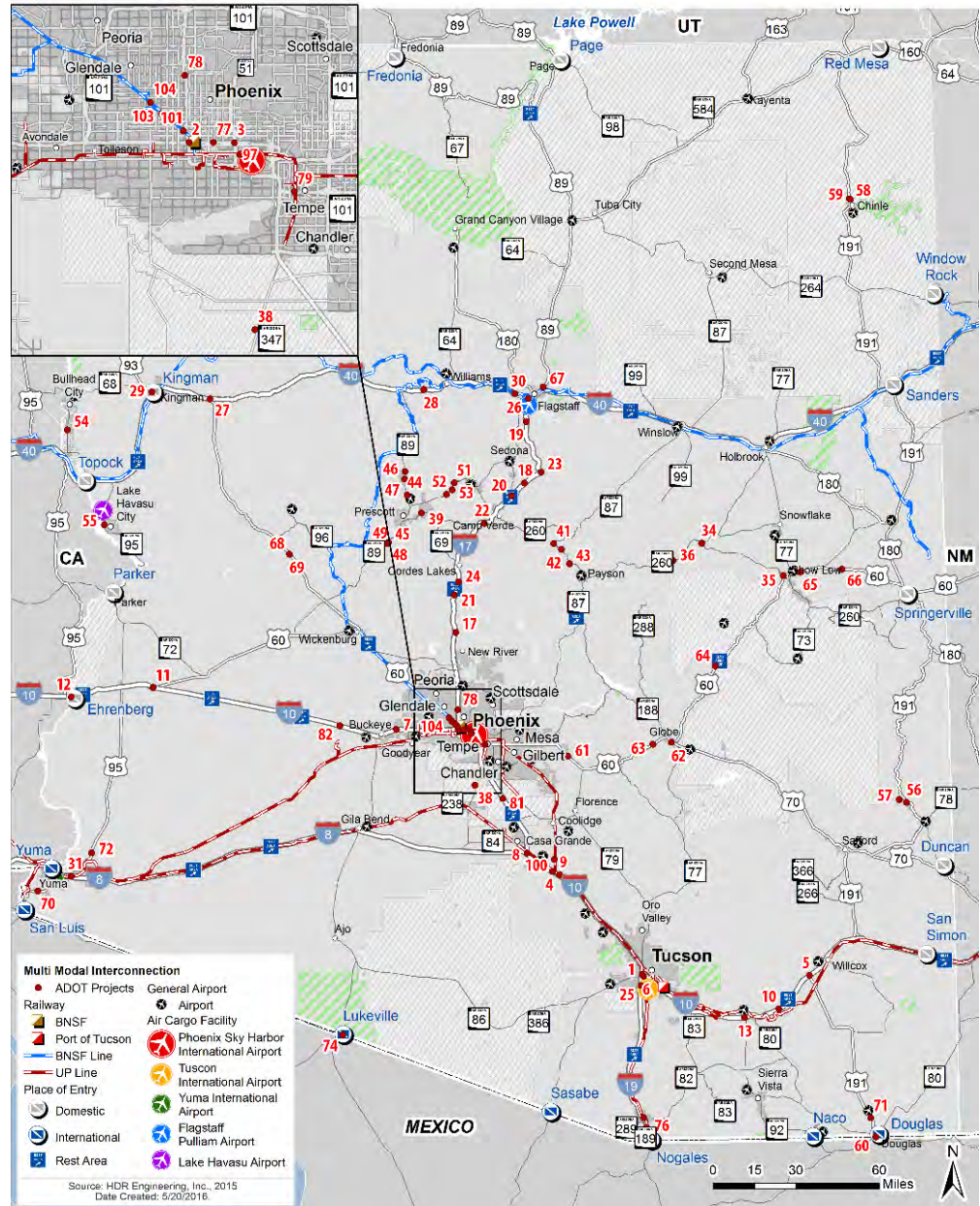
- Issues are impediments to freight movement with many potential solutions
- 104 total issues
- Mapped (where possible)
- Starting point for screening

## Freight Projects

- Projects are a specific approach to mitigating a freight issue

CPCS Solutions for  
growing economies

Arizona Transportation Infrastructure  
Arizona State Plane Central FIPS 0202 (Feet-Intl)



# Strategic Framework for Decision Making Process, Prioritization

Long list of issues within ADOT's jurisdiction

Project Type	ADOT
Projects that address or occurring urban congestion	✓
Investments in maintenance and operations	✓
Modernization of infrastructure, systems, operations (e.g. ITS)	✓
Modernization of physical facility (e.g. additional lanes)	✓
Experiences of physical facility occurring road bottlenecks	✓
Project to address or occurring road bottlenecks	✓
Additional planning/financing plans	✓
Investments to expand range to facilitate track access	✓
Projects to improve freight access	✓
Investments to expand freight system resilience	✓
Projects that can improve freight system resilience	✓
Track parking facilities	✓
Projects that enable higher axle loads on certain corridors	✓
Additional roadwork or maintenance	✓

## Step 1 - Strategic Filter:



Qualitative assessment of issues against merit-based considerations

Short list of "strategic" issues

## Step 2: Weighted Prioritization:

Quantitative assessment of priorities

Priority projects

# Step 1: Applying the Strategic Filter

Merit-based considerations tied to goals, objectives, strategies

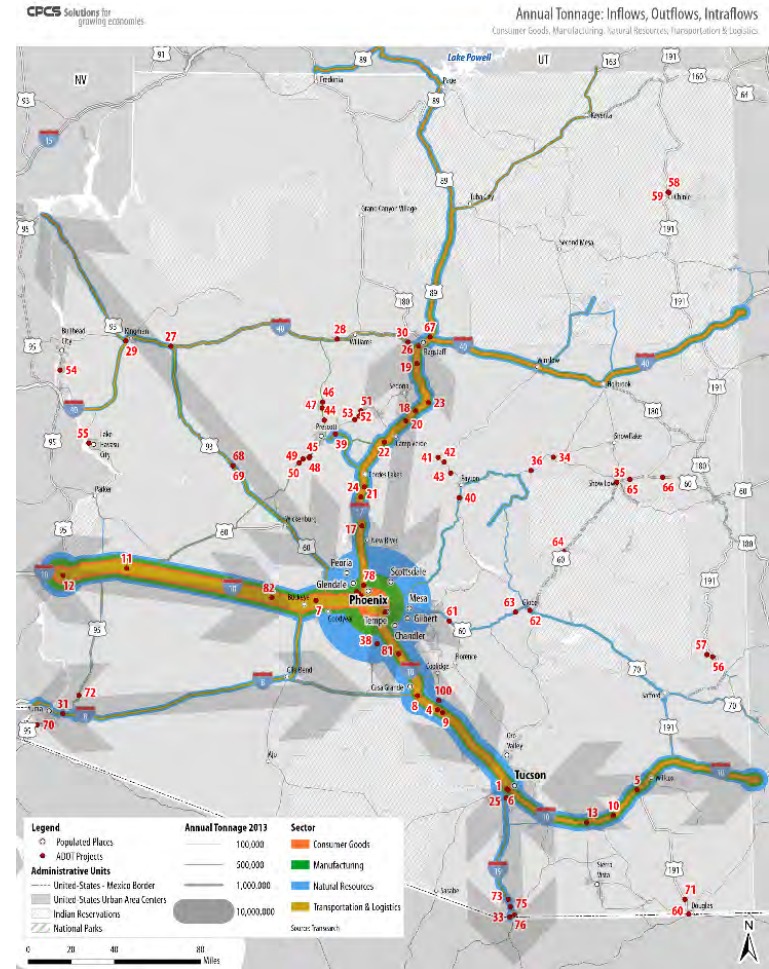
Simple Yes/No approach to assessing merit-based considerations

## Goal 1 - Enhance Economic Competitiveness

- Is the issue on a Key Commerce Corridor (KCC)?
- Are the flows significant?
- Is the issue an impediment to trade?

## Goal 2 – Increase System Performance

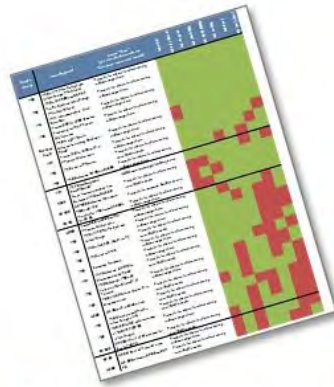
- Does the issue improve mobility?
- Does the issue increase reliability?
- Does the issue improve safety?
- Does the issue reduce transportation costs?
- Is the issue in a nonattainment or maintenance area?





# Step 2 Weighted Prioritization:

## Quantitative Assessment



Shortlist of the 30 most strategic issues  
(per Step 1)

## Step 2: Weighted Prioritization: Quantitative assessment of priorities

Prioritization of strategic *issues*  
against Goal 1 and Goal 2  
criteria and associated weights



Put forward potential  
projects to address each  
priority strategic freight  
issue

Prioritization of *potential projects*  
against Goal 3 criteria and  
associated weights



Priority projects

# Step 2: Quantitative Assessment

Issues and projects are evaluated against multiple criteria, corresponding to the goals and objectives of the Freight Plan.

- Goal 1 and Goal 2 Merit-Based Considerations to Identify Most Strategic Issues

## Goal 1 - Enhance Economic Competitiveness

Is the Issue on a Key Commerce Corridor?  
Are the Flows Impacted by the Issue Significant?  
Do Future Scenarios Aggravate this Significance?  
Is the Issue an Impediment to Trade?

## Goal 2 - Increase System Performance

Does the Issue Hinder Mobility?  
Does the Issue Hinder Freight Transportation System Reliability?  
Does the Issue Increase Transportation Costs of Freight Transportation?  
Does the Issue Affect Transportation System Safety?  
Does the Issue Result in Negative Social/Environmental Impacts?

- Goal 3 Merit-Based Considerations to Identify Priority Projects

## Goal 3 - Improve System Management

Does the Project Prioritize Good Management of Assets?  
Is the Project Appropriately Linked to Local Land Use/Regional Plans?  
Would the Project be Expected to Receive Freight Stakeholder Support?  
Would the Project be Likely to Attract Funding/Financing Partners?  
Does the Project Have a Positive Benefit-Cost Analysis?

# Top 20 Freight Projects

Route	Prioritization Rank / Issue Segment	Project Option(s)	Project Cost \$ million
I-10	1. I-10 between SR 85 and L303	General Purpose Lane	61.3
I-10	2. From SR 202L to East of SR 387	I-10 GRIC Widening	189.0
I-10	3. I-10 at I-19 Traffic System Interchange	System Interchange Improvements	83.0
I-10	4. I-10 east of I-19	Tucson Area I-10 Widening Project	1,860.0
I-10	5. I-10 at US 191 (Cochise TI)	System Interchange Improvements (interim)	1.5
I-10	6. I-10 east of Phoenix	Picacho Area Roadway Widening	85.0
I-10	7. I-10 Mainline and Traffic Interchange at I-8	Widening and TI Improvements	40.0
I-19	8. I-19 between I-10 and Valencia Road	Widening and TI Improvements	625.0
US 89	9. US 89 Within Flagstaff, north of I-40	System Interchange Improvements	29.0
SR 69	10. SR 69, East of Prescott area	ITS Improvements	3.3
I-40	11. I-40 at US 93 Junction within Kingman area	System Interchange Improvements	86.5
I-10	12. I-10 at US 191 (Cochise TI)	System Interchange Improvements (and RR)	15.0
I-40	13. I-40 (system ramp at I-40/I-17/SR 89	System Interchange Improvements	82.0
US 60	14. US 60 within Globe area	Globe Area Freight Improvements	6.8
SR 189	15. SR-189 between Mariposa POE and I-19	Traffic Flow Improvements (interim)	70.0
SR 189	16. SR-189 between Mariposa POE and I-19	Traffic Flow Improvements (ultimate)	161.0
I-17	17. I-17 between AZ 179 to Stoneman Lake Road	Climbing Lane and ITS Improvements	23.1
SR 260	18. SR 260, West of Show Low to East of SR 73	Intersection Improvements	8.0
US 60	19. US 60 between SR 88 and SR 79	Access Controlled Freeway Extension	245.0
US 60	20. US 60 Passing Lane: Westbound	Passing Lane	5.1

# Arizona freight improvement strategy

## Strategic considerations:

- Align strategy with goals and objectives of Freight Plan
  - Strategy must also be FAST Act compliant
- Recognize and work within fiscal reality
  - \$3.6 billion: Estimated cost of top 20 identified priority projects (excluding the priorities currently under study within MAG region)
- FAST Act freight funds have many potential uses
  - \$117 million AZ apportioned funds not limited to capital projects
- Most “freight priorities” are not strictly freight projects
  - Passenger vehicles would in many cases disproportionately benefit
- ADOT prioritization process is freight criteria light

# Arizona freight improvement strategy

- Strategy 1: Implement priority freight projects with dedicated FAST ACT freight funds
- Strategy 2: Implement smaller scale freight initiatives with share of FAST ACT funds
- Strategy 3: Implement process to increase prominence of freight in ADOT planning and programming
- Strategy 4: Coordinate freight improvement issues and projects falling within MPO jurisdiction

# Next steps

- Develop full *Arizona Freight Plan Report*
  - 99 page Summary Report
  - 10 page Executive Summary
  - 2 page Brief Summary
- FAST Act Compliance
- Finalize Critical Urban and Critical Rural Freight Corridors
- Next FAC meeting planned for February 2017

# Questions

**Michael LaBianca**, AICP  
*Project Manager*

**HDR**

michael.labianca@hdrinc.com